

Office of Town Manager

Town of Burrillville, Rhode Island

Memorandum

To: Town Council

Cc: Budget Board
Dr. Frank Pallotta, School Superintendent
John P. Mainville, Finance Director
Louise R. Phaneuf, Town Clerk

From: Michael C. Wood, Town Manager *Mike*

Date: March 22, 2012

Re: CIP Budget FY2013

Enclosed herewith, please find the spreadsheet summarizing the proposed Capital Budget after the Town Manager's review. I've enclosed a copy of the advertisement (notice) for said Capital Budget ("CIP") and the School's original request. The Budget Board's comments are included.

The spreadsheet tracks the departmental/original requests, the Budget Board's actions and the Town Manager's recommendations. This is a comprehensive plan that includes all CIP spending regardless of the revenue/source so it will show higher spending than the amount recommended from tax revenue. It comprises the FY2013 (one year) recommendation and includes a projected 5 year (total) program.

Narrative

The following comments highlight important policy questions and relevant departures from the Budget Board's recommendation.

One of the departures is something that I've been working on as directed by the Town Council. The School and Town are putting together options to merge like services. It affects this capital budget because I added a plow vehicle so that the Town could assume those

services for the schools. In order to have enough equipment available to properly plow and maintain icy roads and add the school facilities to our workload without affecting our core service, this vehicle is needed. In order to offset this acquisition, I reduced the professional services requests in the major capital/infrastructure section.

The second and most important departure from past capital budgets is the deferral of all major capital road/infrastructure projects with a recommendation to place all non-designated funds into the Town's Major Capital Account. This was the Budget Board's recommendation and I concur. As a result, I also shifted proposed work on High Street (\$60,000) to FY2014.

I recommend that we revisit the road/infrastructure program in late Summer/early Fall and decide if we want to do any of these projects at that time.

PILOT Revenue

The remaining balance of Ocean State Power PILOT Revenues will be shifted to the tax levy in FY2013. In order to accommodate this and to maintain a viable capital program, it is recommended that these funds be appropriated to the capital reserve account as explained herein. The Council should also vote to request an exclusion to the cap limit imposed by RIGL3050. As with last year's Council vote, this is a technicality because the revenue picture is still the same, but the amount of total revenue, incorporating the PILOT revenue, plus the cap allowance for FY2013 is technically over the statutory limit (4% in FY2013).

Departmental

Public Works

As previously mentioned, I am recommending the purchase of a 41,000 pound GVW dump truck and plow equipment (\$132,000). Should the merger of services not occur, we will delay this purchase to the spring of 2013, for delivery in FY2014. Three (3) vehicles in total are recommended.

Parks & Recreation

I have added in a line item for construction of the Skateboard Park. We were just informed that the Town will be receiving a grant from DEM of \$62,000. This requires a 50 % match which is reflected in this budget.

Purchase of Lot – Spring Lake

We have been advised that a grant of \$45,500 has been secured from DEM for the purchase and improvement of a vacant lot proximate to our Spring Lake facility. The Council

approved this grant application and the matching funds have been added to be taken from the Spring Lake account.

Please note, I recommend the Council carefully review this project to determine if it is the best use of Spring Lake funds.

Library Roof Repair

I added a line for roof repair to the Jesse M. Smith Library. There is a leak, the source of which has not yet been determined, and I'm told that the warranties have expired. The scope of work is still being developed so I put in a placeholder and \$5,000 as a starting point.

Assessing

The actual cost of the nine (9) year "list and measure" mandatory, town-wide revaluation has been incorporated (\$262,500).

The TransCanada budget projections for related professional services have been increased to \$60,000.

Information Services

I have added \$10,000 to install fiber optic telephone cable (Cox) to Town Hall and Annex. During the 2011 hurricane/tropical storm event, the main town offices lost critical communications service. One of the recommendations to come out of the after action process was to upgrade this service which provides more reliability, and flexibility to modify or upgrade the service in the future.

Purchase of Rubbish/Recycling Containers

In the event the Council decides to switch to single stream service, this purchase is required. Funds will come from surplus accounts but we do show it in the overall capital budget (\$565,000).

Schools

The schools request is as presented excluding ineligible projects.

Police

We just purchased four (4) all wheel drive police cruisers. As a result, I deferred the one (1) cruiser recommended by the budget Board to FY2014. If we decide to purchase additional cruisers for FY2013, the Council can add an amount back in prior to your vote on the CIP, or do it by special appropriation as you did this year.

All terrain vehicles (ATV's) have been added as a line item to be funded in FY2014. This is becoming a town-wide quality of life problem that will most probably require our attention in the near future.

Animal Control

The roof repair for the Animal Control building was actually roof and garage door repair/replacement. The individual totals fell below the threshold for CIP, so it was pushed back to FY2014.

Major Capital

Professional Services

I am recommending funding \$40,000 for design/permitting, etc. for Wilson's Reservoir (Dam and related infrastructure).

The Town is required to perform ongoing services/monitoring for the closed/capped landfills on Whipple Avenue and Clear River (\$50,000).

Professional Services for Sayles Avenue, Hill Road, Lake Shore/Shady Lane, East Wallum Lake and general bridge/culvert work have been deferred.

Drainage improvement – Harrisville Main

There has been a longstanding problem with flooding on Harrisville Main proximate to Niko's. Public Works has recently found and corrected a problem with this drainage system where it enters the Stillwater drain pipe. We hope this repair/rebuild will address the larger problem but it is more likely that a new, larger drain line is necessary to remedy the problem.

There is a pinch point whereby a larger capacity system enters into a 24" system that actually goes underneath Niko's building. This probably is the primary source of the flooding problem. Ostensibly, the way to permanently correct this situation is to secure an easement and run a larger capacity drain through Niko's parking lot connecting to the Town's drain in Stillwater.

I've added \$11,000 for professional services to perform the engineering, potential permitting and legal work to secure an easement/right of way.

We will continue to monitor this situation before we move forward with this project.

Summary

Town Departmental

\$322,000

School Departmental

\$197,000

Town Road/Infrastructure

\$246,000

Major Capital Account

\$1,735,000 is recommended to be transferred to the major capital account.

Budget Board

Town of Burrillville, Rhode Island

Memo

To: Michael Wood, Town Manager

From: Budget Board *DMC*

Date: March 1, 2012

Re: FYE 2013 Capital Improvement Program Recommendations

Attached you will find the Budget Board's recommendations for the 2013 CIP Program.

There are several ways to look at the value of a town. You can start with the schools, the police, the roads, and continue with programs for people, sports for kids, but the best programs will not overshadow a poor infrastructure. Programs do not make up for a failing infrastructure. Burrillville has continued to tend to that infrastructure over the years by dedicating a part of the municipal revenue towards infrastructure repair and construction. Funding must continue to be dedicated to this infrastructure if we are to prevent future bond issues from depleting our resources further.

Additionally, we have a current problem because we can't be sure what income we will end up receiving from a significant taxpayer as a final valuation determination is being made. Last year the PILOT payments from that taxpayer declined and a portion of their property was included on the tax roll for the first time. This income has historically been used for capital related purposes. Given that the final values have not been agreed to that income continues to be applied towards capital projects for two significant reasons. First, the funds are used to continue the annual capital program as they have in the past at no cost to the taxpayer. Secondly, these projects can be delayed so that revenue is available in the event that their appeal is successful and the Town needs to return a portion of those tax dollars.

This year is very similar to last year. The property will now be placed on the tax roll at full value given that the PILOT agreement has ended. The Board recognizes that the additional tax revenue generated from this increase in valuation should not be applied towards the operating budget. As was the case initially last year, to do so could result in significant financial problems for the Town should the taxpayer be successful in their appeal.

With this as a basis, the attached CIP recommendation is presented for your review. Both the Town and School have received recommendations totaling \$200,000 each. Other project requests have been deferred for another year or kept within FYE 2013 if alternative financial resources can be found. Infrastructure costs related to engineering totaling \$475,000 have been supported. The balance of the recommended CIP program has been estimated to be \$1,625,000 and is targeted for the Major Capital Reserve Funding pending the determination of a final tax amount and any potential appeal of that tax amount. If the final tax amount stands, there are a number of roads that DPW has identified for replacement that would be supported by the Board.

The Board's comments related to specific department requests are incorporated in the attachment.

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Funding Sources for FYE 2013 CIP Recommendations

2013 Funding Sources		Budget Board Recommend	Manager Recommend	
Estimated OSP Tax Revenue:				
Town	\$ 200,000	\$ 200,000	\$ 322,000	
School			197,000	
Major Capital & Infrastructure				
Major Capital Reserve Fund	475,000		246,000	
Grants	1,625,000		1,735,000	
Recycling Fund	47,550		107,500	
Spring Lake Fund				9,000
Sewer Commission				45,500
Unreserved Undesignated Fund Balance				150,000
Other Sources				827,500
Tax Levy				405,000
Total	\$ 4,070,100	\$ 4,044,500		

Estimated
 OSP/
 TransCanada
 Tax Levy
 \$ 2,500,000

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Project/Item Descriptions	Recommendation				Funding Sources				FY2013	FY2014	FY2015	FY2016	FY2017
	Total 5 Year Project Requests	FY13 Department	FY13 Budget	Budget Board Comments	FY13 Manager	FY13 Annual Capital	FY13 Grants	FY13 Other					
General Administration													
Acquisition of open space-recreation land/facilities	150,000												
Community Center	500,000												
Public Works Facility													
Professional Services - Design / Permitting	350,000	350,000	350,000	Fund from Other Resources	350,000	-							
Construction Furnishings	3,900,000	TBD											
Jesse Smith Library - Generator	75,000	75,000	-	Move to 2014	5,000	5,000							
Roof Repair	5,000												
Recycling/Rubbish Transfer Facility													
Professional Services - Construction Shed/Utilities	9,000				9,000								
	\$ 4,989,000	\$ 425,000	\$ 350,000		\$ 364,000								
Department total	\$ 5,000	\$ -	\$ -		\$ 359,000								
Town Clerk													
Historic Records													
Records Restoration	20,000												
Technology Upgrades & Preservation													
Index Older Land Evidence	40,000												
Indexing Microfilm/Archive Minutes, Probate, AB/MI, Vital Statistics	20,000												
	\$ 80,000	\$ -	\$ -		\$ -								
Department total	\$ -	\$ -	\$ -		\$ -								

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Project/Item Descriptions	Recommendation			Funding Sources			Manager Request	Dept Request	Dept Request	Dept Request	FY2017	
	Total 5 Year Project Requests	FY13 Department	FY'13 Budget Board	Budget Board Comments	FY13 Manager	FY13 Annual Capital	FY13 Grants	FY13 Other	FY2013	FY2014	FY2015	FY2016
Planning												
Redevelopment Agency Greenspace, Road, & Parking Improvements - Stillwater Mill	50,000								25,000	25,000	\$ 25,000	\$ -
	\$ 50,000	-	\$ -									
Finance Department												
Finance Biennial OPEB Actuarial Report Assessing	20,000								10,000	10,000	\$ 10,000	\$ -
Full Revaluation 12/31/2012 Statistical Revaluation 12/31/2015 OSP Appraisal & Professional Services	282,500	350,000	350,000	350,000	115,000	25,000	\$ 375,000	\$ 262,500	262,500	262,500	\$ 262,500	\$ -
Information Services												
5 HP Designjet HD Scanner Plotter - large format copier scanner Data Storage Device	17,000	17,000	17,000	17,000	15,000	20,000		Move to 2014		17,000	15,000	\$ 15,000
1 Ongoing Replacement PC / Laptops Schedule	25,000				5,000	-		Move to 2014		10,000	5,000	\$ 5,000
2 Barracuda Message Archiver Email Storage & Retrieval	6,600				6,600	6,600		Moved to 2014		6,600	6,600	\$ 6,600
3 WAN study connections - DPW/Police/WW/TS/SL	10,000				10,000	10,000		Move to 2014		10,000	10,000	\$ 10,000

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	Recommendation				Funding Sources			Manager Request	Dept Request	Dept Request
	Total 5 Year Project Requests	FY13 Department	FY13 Budget	Budget Board Comments	FY13 Manager	FY13 Annual Capital	FY13 Grants	FY13 Other		
Project/Item Descriptions										
Animal Control										
1 Replace Animal Control Truck [Ford F150 pricing]	30,000	27,670	27,670		30,000	30,000			30,000	
2 Re-roof Garage/Office & New Garage Door	5,000	5,000	5,000	-	-	-			-	5,000
3 Pave Driveway/Parking Lot	\$ 238,150	\$ 90,670	\$ 65,870		\$ 30,000				-	
					<i>Department total</i>	\$ 30,000	\$ -	\$ -	\$ 106,050	\$ 74,100
									\$ 28,000	\$ -
Public Works										
Refuse/Recycling										
12'200 - 64 Gallon Refuse/Recycling Carts Parks/Landscaping	565,000	590,000	590,000	Fund from Other Resources	565,000				565,000	
Vehicles Equipment										
1 Dump Truck/Plow	552,000	132,000	-	Eliminated	132,000	132,000			132,000	
2 Low Profile Dump Truck /Plow	70,000	70,000	70,000		70,000	70,000			70,000	
3 F350 Pickup Truck with Plow	240,000	48,000	47,530	Slightly Reduced to Meet Available Funding	48,000	48,000			48,000	
Commercial Zero Turn Radius Mower	15,000									
Articulating Trackless Vehicle w/ brush head	150,000									
Tilt Trailer	30,000									
Utility Dump Truck	120,000									
Backhoe	220,000									
Total Public Work Projects	\$ 1,952,000	\$ 840,000	\$ 707,530		\$ 815,000					
					<i>Department total</i>	\$ 250,000	\$ -	\$ 565,000		
Total Municipal	\$ 9,783,450	\$ 1,907,370	\$ 1,620,100							
Municipal Departmental Total										
Sewer Department										
2013-Wastewater Facilities Plan Reaffirmation	150,000	150,000	150,000		150,000					
OSP Tax Levy Funded Available										
Other funding/grants										
Total Municipal										
Municipal Departmental Total										
OSP Tax Levy Funded Available										
Other funding/grants										
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Project/Item Descriptions	Recommendation			Funding Sources				Manager Request	Dept Request	Dept Request
	Total 5 Year Project Requests	FY13 Department	FY13 Budget Board	Budget Board Comments	FY13 Manager	FY13 Annual Capital	FY13 Grants	FY13 Other		
20 Maint-purchase genie high lift	5,000	5,000							5,000	
Main-repair club house	3,500	3,500							3,500	
skylight/add exhaust										
ATL-replace bathroom partitions	-		TBD						TBD	
ATL-repace parking areas/play yard	-		TBD						TBD	
All-Add renter catalyst									35,000	
devices boilers	35,000									
ATL/SFE/WLC/BMS-add DDC controls to network & BHS-DDC upgrades	5,000	5,000							5,000	
mechanical system										
BMS-replace bathroom partitions	25,000	25,000							25,000	
SFE-resurface parking lot/strip	-		TBD						TBD	
ATL-change classroom windows	-		TBD						TBD	
Maint-New key machine	1,500	1,500							1,500	
BHS- CCTV upgrade	75,000	75,000							75,000	
BHS-Technology	72,940	72,940							72,940	
BHS-roof replacement phase 1	252,000	252,000							252,000	
BHS-roof replacement phase 2	393,876	393,876							393,876	
BHS-roof replacement phase 3	361,344	361,344							361,344	
BHS-roof replacement phase 4	270,048	270,048							270,048	
BHS-paint exterior										
BHS- add sidewalk from parking lot to front	-		TBD						TBD	
BMS-replace roof phase 1	430,200	430,200							430,200	
BMS-replace roof phase 2	184,320	184,320							184,320	
BMS-replace roof phase 3	499,200	499,200							499,200	
BHS-add lighting football field	250,000	250,000							250,000	
ATL-replace chalkboards w/ magnetic dry-erase	-		TBD						TBD	
ATL-remodel teachers room	-		TBD						TBD	
Grounds-repair softball field & add fence	-		TBD						TBD	

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Major Capital - Infrastructure

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Project/Item Descriptions	Recommendation			Funding Sources			Manager Request	Dept Request	Dept Request
	Total 5 Year Project Requests	FY13 Department	FY13 Budget Board	Budget Board Comments	FY13 Manager	FY13 Annual Capital	FY13 Grants	FY13 Other	
Five Year Road Program									
Road Program FY2013	1,317,000	1,196,000	195,000		156,000				
Eagle Peak - Ross to High Street East High Street Smith Hill Road [2]	603,000 120,000 398,000	603,000 60,000 398,000	60,000	Defer Until OSP Appeals Are Resolved	-				
Wilson Reservoir Spillway Repair	-	TBD	-	Defer					
Crack Sealing Roadway/Tree Limb Trimming Program Street Signs Neighborhood Projects	45,000 35,000 15,000 50,000	45,000 35,000 15,000 40,000	45,000 35,000 15,000 50,000		45,000 35,000 15,000 50,000				
Drainage Improvements Professional Services - Harrisville Main St Construction - Harrisville Main St	- 11,000 40,000	- 11,000 40,000	- 11,000 40,000		11,000 11,000 40,000				
Road Program FY2014	1,666,000								
Ross Road Snake Hill Road Sayles Avenue - Sidewalks/Paving	138,000 486,000 350,000				138,000 486,000				
Broad Street Smith Hill Road [1]	77,000 220,000				77,000 220,000				
Hill Road - Final Section Crack Sealing Roadway/Tree Limb Trimming Program	250,000 45,000 35,000				250,000 45,000 35,000				

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	Total 5 Year Project Requests	FY13 Department	FY13 Budget Board	Budget Board Comments	FY13 Manager	FY13 Annual Capital	FY13 Grants	FY13 Other		
Street Signs	15,000								15,000	50,000
Neighborhood Projects	50,000									
Road Program FY2015	859,500									
Lake Shore Drive	351,500									
Shady Lane	105,000									
Highland Road	48,000									
Maple Terrace	60,000									
Beach Road	90,000									
Lake View Road	60,000									
Crack Sealing	45,000									
Roadway/Tree Limb Trimming Program	35,000									
Street Signs	15,000									
Neighborhood Projects	50,000									
Road Program FY2016	1,268,000									
Mt. Pleasant Road	775,000									
Buxton Street	348,000									
Crack Sealing	45,000									
Roadway/Tree Limb Trimming Program	35,000									
Street Signs	15,000									
Neighborhood Projects	50,000									
Road Program FY2017	1,020,000									
Stone Barn Road	450,000									
Whipple Road	425,000									
Crack Sealing	45,000									
Roadway/Tree Limb Trimming Program	35,000									
Street Signs	15,000									
Neighborhood Projects	50,000									
Town Owned Gravel Roads	TBD									
Identify the Remaining list of Unaccepted Roads	TBD									
<i>Total Engineering & Infrastructure</i>	\$ 6,220,500	\$ 1,476,000	\$ 475,000		\$ 246,000					
<i>Department total</i>	\$ 246,000	\$ -	\$ -		\$ 246,000					
										\$ 246,000
										\$ 1,170,000

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Project/Item Descriptions	Recommendation			Funding Sources			Manager Request	Dept Request	Dept Request	Dept Request
	Total 5 Year Project Requests	FY13 Department	FY13 Budget Board	Budget Board Comments	FY13 Manager	FY13 Annual Capital	FY13 Grants	FY13 Other		
Transfer to Reserve Fund OSP Appraisal & Professional Services	1,675,000 120,000 \$ 1,795,000	- - -	1,625,000 \$ 1,625,000	Defer other Infrastructure Projects until OSP Tax Valuation Appeals are resolved 1,675,000 60,000 \$ 1,735,000	1,675,000 60,000 \$ 1,735,000	- \$ - \$ -	1,675,000 60,000 \$ 1,735,000	- 30,000 \$ -	- 30,000 \$ -	- 30,000 \$ -
Total	\$ 25,149,318	\$ 6,937,738	\$ 4,070,100	\$ 4,044,500	\$ 2,500,000	\$ 107,500	\$ 1,437,000	\$ 4,044,500	\$ 11,386,018	\$ 5,821,600
										\$ 2,239,000
										\$ 1,823,000